

House File 500 - Introduced

HOUSE FILE 500
BY COMMITTEE ON ENVIRONMENTAL
PROTECTION

(SUCCESSOR TO HSB 48)

A BILL FOR

1 An Act relating to rulemaking authority of the department
2 of natural resources and including effective date and
3 applicability provisions.

4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 Section 1. Section 455A.4, subsection 1, unnumbered
2 paragraph 1, Code 2011, is amended to read as follows:

3 Except as otherwise provided by law ~~and subject to~~
4 ~~rules adopted by the natural resource commission and the~~
5 ~~environmental protection commission~~, the director shall:

6 Sec. 2. Section 455A.4, subsection 1, paragraph i, Code
7 2011, is amended to read as follows:

8 *i.* Adopt rules in accordance with chapter 17A as necessary
9 or desirable ~~for the organization or reorganization of the~~
10 department to provide for the administration of chapter 321G,
11 321I, 455B, 455C, 456A, 456B, 457A, 459, 459A, 459B, 461A,
12 462A, 462B, 464A, 465C, 481A, 481B, 483A, 484A, or 484B.
13 Rulemaking authority held by the natural resource commission
14 or the environmental protection commission is vested in the
15 director upon the effective date of this Act. Rules adopted by
16 the natural resource commission or the environmental protection
17 commission prior to the effective date of this Act, shall
18 remain effective until modified or rescinded by action of the
19 director in accordance with the provisions of chapter 17A.

20 Sec. 3. Section 455A.5, subsection 6, paragraph a, Code
21 2011, is amended to read as follows:

22 *a.* ~~Establish Recommend policy and adopt rules, pursuant~~
23 ~~to chapter 17A, necessary to provide for the effective~~
24 administration of chapter 321G, 321I, 456A, 456B, 457A, 461A,
25 462A, 462B, 464A, 465C, 481A, 481B, 483A, 484A, or 484B.

26 Sec. 4. Section 455A.5, subsection 6, paragraph e, Code
27 2011, is amended by striking the paragraph.

28 Sec. 5. NEW SECTION. 455A.5A Schedule of fees — rules.

29 1. The director shall adopt, by rule, a schedule of fees for
30 permits issued by the natural resource commission, including
31 conditional permits, and a schedule of fees for administration
32 of the permits. The fees shall be collected by the department
33 and used to offset costs incurred in administering a program
34 for which the issuance of the permit is made or under which
35 enforcement is carried out.

1 2. In determining the fee schedule, the director shall
2 consider all of the following:

3 a. The reasonable costs associated with reviewing
4 applications, issuing permits, and monitoring compliance with
5 the terms of issued permits.

6 b. The relative benefits to the applicant and to the public
7 of a permit review, permit issuance, and monitoring compliance
8 with the terms of the permit.

9 c. The typical costs associated with a type of project or
10 activity for which a permit is required.

11 3. However, a fee shall not exceed the actual costs incurred
12 by the department.

13 Sec. 6. Section 455A.6, subsection 6, paragraph a, Code
14 2011, is amended to read as follows:

15 a. ~~Establish~~ Recommend policy for the department ~~and adopt~~
16 ~~rules, pursuant to chapter 17A,~~ necessary to provide for the
17 effective administration of chapter 455B, 455C, or 459.

18 Sec. 7. Section 455B.103, subsection 1, Code 2011, is
19 amended by striking the subsection and inserting in lieu
20 thereof the following:

21 1. Adopt, modify, or repeal rules pursuant to chapter 17A.
22 The director shall have only the authority and discretion that
23 is expressly delegated or granted by this chapter, chapter
24 455C, chapter 459, chapter 459A, and chapter 459B and shall not
25 exercise such authority and discretion except to the extent
26 necessary to implement this chapter, chapter 455C, chapter 459,
27 chapter 459A, and chapter 459B. Any rulemaking authority held
28 by the commission is vested in the director upon the effective
29 date of this Act. Rules adopted by the commission prior to
30 the effective date of this Act shall remain in effect until
31 modified or rescinded by action of the director in accordance
32 with the provisions of chapter 17A.

33 a. The director shall include in the preamble of a rule a
34 statement referencing the authority delegated to the director
35 pursuant to which the rule is adopted. The preamble for the

1 rule shall indicate when the director is implementing a federal
2 rule by reference and include a financial impact statement
3 detailing the general impact of the rule upon the regulated
4 parties.

5 *b.* When proposing or adopting rules to implement a specific
6 federal environmental program, the director shall not impose
7 requirements more restrictive than the requirements of the
8 federal program being implemented.

9 *c.* When proposing or adopting rules, the director shall
10 include departmental policy relating to the disclosure of
11 information concerning a violation or alleged violation
12 of the rules, standards, permits, or orders issued by the
13 department and the confidentiality of information obtained by
14 the department in the administration and enforcement of this
15 chapter, chapter 455C, chapter 459, chapter 459A, and chapter
16 459B.

17 Sec. 8. Section 455B.103, subsection 2, Code 2011, is
18 amended by striking the subsection.

19 Sec. 9. Section 455B.105, subsections 3 and 11, Code 2011,
20 are amended by striking the subsections.

21 Sec. 10. NEW SECTION. **455B.106 Schedule of fees — rules.**

22 1. The director shall adopt, by rule, procedures and forms
23 necessary to implement the provisions of this chapter and
24 chapters 459, 459A, and 459B relating to permits, conditional
25 permits, and general permits.

26 2. The director may also adopt, by rule, a schedule of fees
27 for permit and conditional permit applications and a schedule
28 of fees which may be periodically assessed for administration
29 of permits and conditional permits. In determining the fee
30 schedules, the director shall consider:

31 *a.* The state's reasonable cost of reviewing applications,
32 issuing permits and conditional permits, and checking
33 compliance with the terms of the permits.

34 *b.* The relative benefits to the applicant and to the
35 public of permit and conditional permit review, issuance, and

1 monitoring compliance. It is the intention of the general
2 assembly that permit fees shall not cover any costs connected
3 with correcting violation of the terms of any permit and shall
4 not impose unreasonable costs on any municipality.

5 c. The typical costs of the particular types of projects
6 or activities for which permits or conditional permits are
7 required, provided that in no circumstances shall fees be in
8 excess of the actual costs to the department.

9 3. Except as otherwise provided in this chapter and chapter
10 459, fees collected by the department under this section shall
11 be remitted to the treasurer of state and credited to the
12 general fund of the state.

13 4. The director shall adopt rules for applications or
14 permits related to the national pollutant discharge elimination
15 system (NPDES) coverage as described in section 455B.197,
16 including fees, only to the extent that the rules are
17 consistent with that section.

18 Sec. 11. Section 455B.183A, subsection 2, Code 2011, is
19 amended to read as follows:

20 2. The ~~commission~~ director shall adopt fees as required
21 pursuant to section ~~455B.105~~ 455B.106 for permits required for
22 public water supply systems as provided in sections 455B.174
23 and 455B.183. Fees paid pursuant to this section shall not be
24 subject to the sales or services tax. The fees shall be for
25 each of the following:

26 a. The construction, installation, or modification of a
27 public water supply system. The amount of the fees may be
28 based on the type of system being constructed, installed, or
29 modified.

30 b. The operation of a public water supply system, including
31 any part of the system. The ~~commission~~ director shall adopt
32 a fee schedule which shall be based on the total number of
33 persons served by public water supply systems in this state.
34 However, a public water supply system shall be assessed a fee
35 of at least twenty-five dollars. A public water supply system

1 not owned or operated by a community and serving a transient
 2 population shall be assessed a fee of twenty-five dollars. The
 3 ~~commission~~ director shall calculate all fees in the schedule to
 4 produce total revenues equaling three hundred fifty thousand
 5 dollars for each fiscal year, commencing with the fiscal year
 6 beginning July 1, 1995, and ending June 30, 1996. For each
 7 fiscal year, the fees shall be deposited into the public water
 8 supply system account. By May 1 of each year, the department
 9 shall estimate the total revenue expected to be collected from
 10 the overpayment of fees, which are all fees in excess of the
 11 amount of the total revenues which are expected to be collected
 12 under the current fee schedule, and the total revenue expected
 13 to be collected from the payment of fees during the next fiscal
 14 year. The ~~commission~~ director shall adjust the fees if the
 15 estimate exceeds the amount of revenue required to be deposited
 16 in the account pursuant to this paragraph.

17 Sec. 12. Section 455B.310, subsection 5, Code 2011, is
 18 amended to read as follows:

19 5. Solid waste disposal facilities with special provisions
 20 which limit the site to disposal of construction and demolition
 21 waste, landscape waste, coal combustion waste, cement kiln
 22 dust, foundry sand, and solid waste materials approved by the
 23 department for lining or capping, or for construction berms,
 24 dikes, or roads in a sanitary disposal project or sanitary
 25 landfill are exempt from the tonnage fees imposed under this
 26 section. However, solid waste disposal facilities under
 27 this subsection are subject to the fees imposed pursuant to
 28 section ~~455B.105, subsection 11, paragraph "a"~~ 455B.106.

29 Notwithstanding the provisions of section ~~455B.105, subsection~~
 30 ~~11, paragraph "b"~~ 455B.106, the fees collected pursuant to this
 31 subsection shall be deposited in the solid waste account as
 32 established in section 455E.11, subsection 2, paragraph "a",
 33 to be used by the department for the regulation of these solid
 34 waste disposal facilities.

35 Sec. 13. Section 459B.104, subsections 1 and 2, Code 2011,

1 are amended to read as follows:

2 1. The ~~environmental protection commission~~ director of the
3 department shall establish by rule adopted pursuant to chapter
4 17A, requirements relating to the construction, including
5 expansion, or operation of dry bedded confinement feeding
6 operations, including related dry bedded manure confinement
7 feeding operation buildings and stockpiles.

8 2. Any provision referring generally to compliance with
9 the requirements of this chapter as applied to dry bedded
10 confinement feeding operations also includes compliance with
11 requirements in rules adopted by the ~~environmental protection~~
12 ~~commission~~ director of the department pursuant to this section,
13 orders issued by the department as authorized under this
14 chapter, and the terms and conditions applicable to manure
15 management plans required under this chapter.

16 Sec. 14. INTENT. It is the intent of the general assembly
17 that upon the effective date of this Act, the director of
18 the department of natural resources shall have the powers
19 and duties and shall assume the sole responsibility for
20 proposing and adopting rules as necessary for the effective
21 administration of the duties of the department of natural
22 resources. All references in statute or rules to the
23 rulemaking authority of the natural resource commission or
24 the environmental protection commission of the department of
25 natural resources shall upon the effective date of this Act be
26 construed to refer only to the director of the department of
27 natural resources.

28 Sec. 15. APPLICABILITY. This Act applies to all rules
29 noticed or adopted after the effective date of this Act. If a
30 rule with an effective date prior to the effective date of this
31 Act is amended after the effective date of this Act, then the
32 provisions of this Act are applicable to the entire rule being
33 amended and not only to the precise portion of the rules that
34 is being amended. For purposes of applying the provisions of
35 this Act, the effective date of the amendment to a rule shall

1 be the new effective date of the rule as a whole.

2 Sec. 16. EFFECTIVE UPON ENACTMENT. This Act, being deemed
3 of immediate importance, takes effect upon enactment.

4 EXPLANATION

5 This bill relates to rulemaking authority of the department
6 of natural resources.

7 Currently, the environmental protection commission and the
8 natural resources commission both have rulemaking authority
9 for Code chapters administered by the department of natural
10 resources. The bill transfers the rulemaking authority for
11 both commissions to the director of the department of natural
12 resources. The bill makes conforming amendments.

13 The bill takes effect upon enactment and applies to rules
14 noticed or adopted after the date of enactment.